



# GREEN PPAS AND RENEWABLES AUCTIONS "TRUMP CARD" OR LONG-TERM RISK?

**Dominik Huebler** 

**Georg Arndt**Consultant

**Associate Director** 

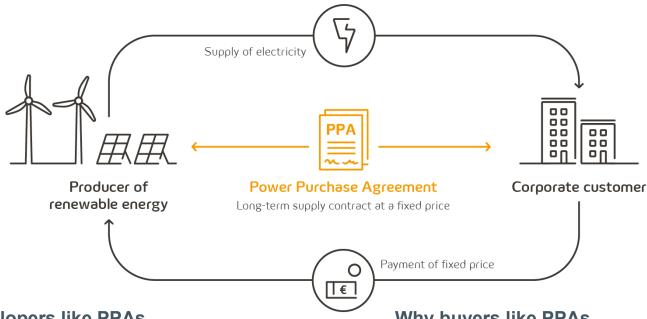
Strommarkttreffen Berlin, 12 April 2019

## Agenda

- 1 Principles of Power Purchase Agreements (PPAs)
- 2 PPAs can influence the outcome of RES auctions

- 3 Novel long-term risks for PPAs default risk
- 4 Novel long-term risks of PPAs arbitration risk
- 5 Summary

### Principles of Green Power Purchase Agreements (PPAs) Long-term contracts enabling subsidy-free RES investment



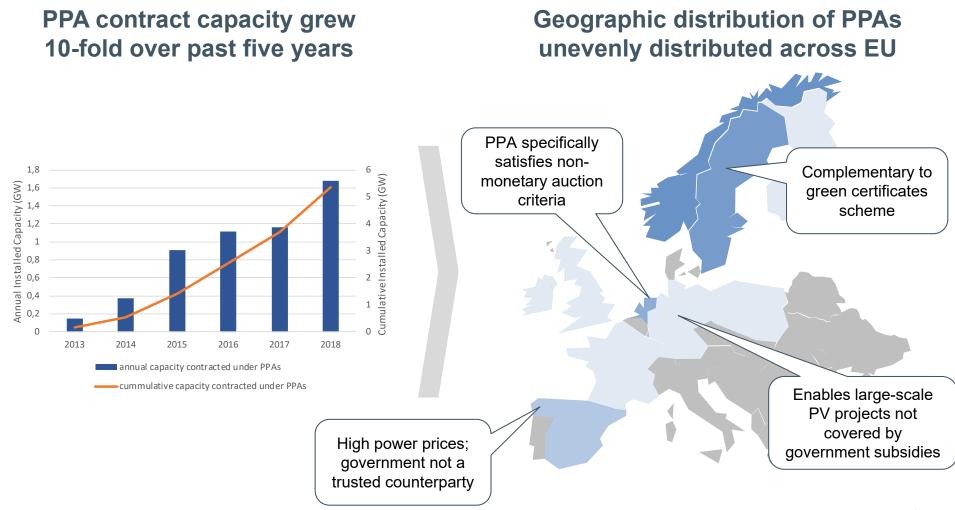
#### Why developers like PPAs

- Certainty
   – management of off-take risk and price certainty;
- Bankability predictable and long-term income streams unlock additional financing options;
- Access corporate PPAs can provide direct access to final customer

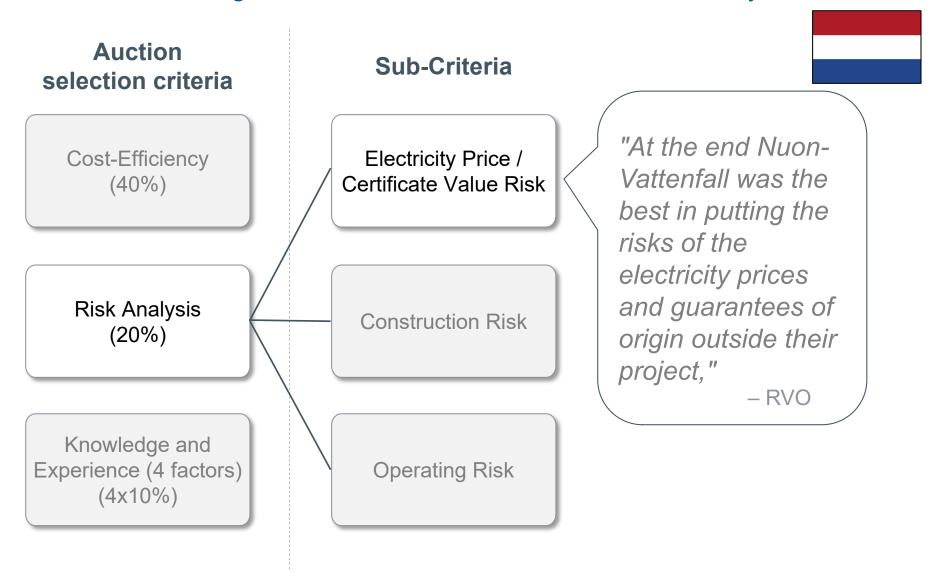
#### Why buyers like PPAs

- Certainty long-term cost stability and improved price visibility;
- Portfolio Optimisation long-term element that otherwise requires self-generation;
- PR (regional) green energy purchases as a marketing / branding tool

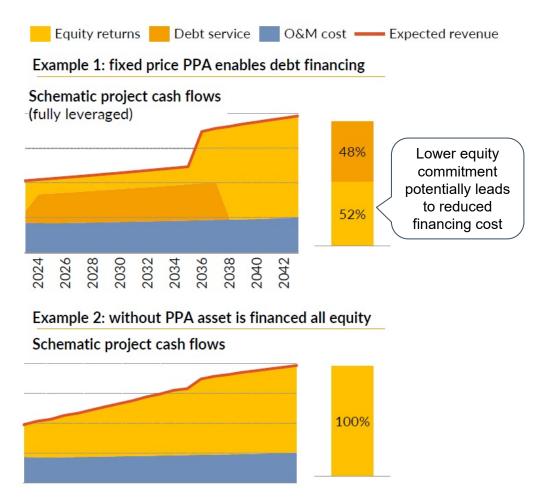
## PPAs can boost chances in auctions or help circumvent them Generally less viable in countries with government-backed CfDs



PPAs can <u>directly</u> influence outcome of RES auctions Factors like risk mitigation decisive for award in NL "zero subsidy" auctions



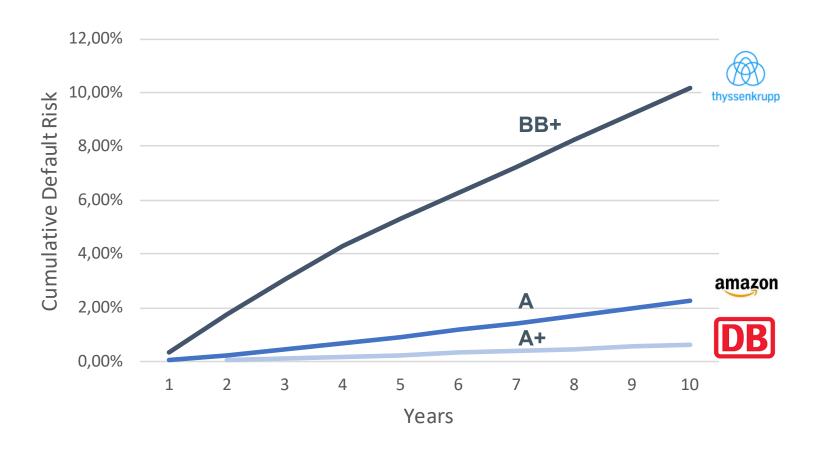
## PPAs can <u>indirectly</u> influence outcome of RES auctions PPAs enable lower project finance costs thereby improving competitiveness



- Rating agencies consider subsidy-free RES to be an increasingly viable alternative
- Projects will be concentrated in developed power markets where developers require lower rates of return
- While investment-grade ratings for merchant projects are possible, PPAs reduce necessary requirements (e.g. required debt-service coverage decreases from ~1.7x to ~1.3x)

Source: Strommarkttreffen January 2019; Aurora Energy Research Presentation.

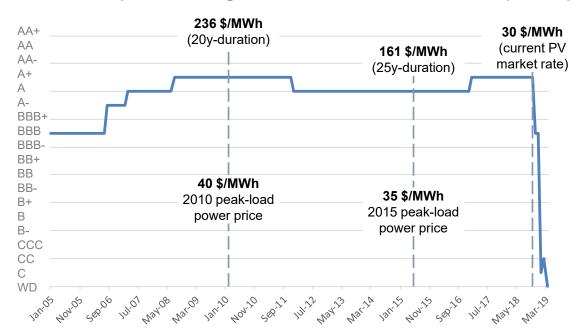
## ...but your bid needs to account for long-term risks around the PPA Even highly rated buyers accumulate default risk over time



## Case study PG&E: The fate of California's RES programme Defaults can cause large losses if market prices moved in meantime

- Californian utility PG&E acts as the counterparty for renewable PPAs totalling over \$37 billion in commitments.
- In January 2019 PG&E filed for bankruptcy after facing damage claims of ~\$30 billion for allegedly causing forest fires
- Treatment of PG&E's renewable PPAs during bankruptcy remains a controversial topic

#### PG&E's PPAs exposed to large risks due to contract/market price spreads



Arbitration risk for PPAs increases if contracts become unbalanced Disadvantaged parties might seek ways to re-open unbalanced contracts



Reason to seek arbitration



**Possible Arguments** 



**Argumentative** Requirements

There were substantial changes in market environment

These changes were not foreseen when contract was concluded

> These changes cause hardship for the party

Counterparty had dominant position in relevant market when contract was

concluded

Counterparty abused dominant position to influence e.g. pricing or contract provision

### **Frustration of contract** argument

"Changed market circumstances cause hardship under contract"

PPA "out of the money" for one party

> Less relevant in context of renewable corporate PPAs

#### **Competition argument**

"Counterparty abused dominant position to influence contract design in its favour"

Note: NERA does not offer legal advice. We offer economic expert advice for arbitrations, working alongside legal Counsel.

## Summary As PPAs for RES become widespread, novel risks need to be addressed

- PPAs can significantly increase your chances of successfully bidding in an auction
  - -directly (e.g. if the award informed by "performance" factors); and
  - indirectly (e.g. by changing financing costs through bankability).
- But your PPA valuation needs to take account of currently underappreciated long-term risks:
  - Off-taker default risk
  - Arbitration risk

 Do your due diligence. In the absence of established contract structures there is scope to manage the economics of those risks

About Us

### Your Speakers



#### Dominik Huebler

- Associate Director in the Energy, Environment, Communications & Infrastructure Practice in Berlin
- 11 years of experience in consulting for infrastructure companies, investors, law firms and public institutions, e.g.:
  - Regulatory and market due diligence for off-shore wind projects, cogeneration and regulated networks in Germany and Europe
  - Advice on economic questions regarding the German Renewable Energy Act (EEG) and Combined Heat and Power Act (KWK-G) for different clients
  - Economic consulting in legal, arbitration and regulatory proceedings, e.g., on WACC estimation, the German nuclear moratorium and gas storage contracts
  - Several publications in energy economics, e.g., on §24 Renewable Energy Act (reduction of the support in the case of negative prices), evaluation of incentive regulation, etc.
- Economist with degrees from the Universities of Oxford and Cambridge



#### **Georg Arndt**

- Consultant in the Energy, Environment, Communications & Infrastructure Practice in Berlin
- 5 years of experience in consulting for energy companies, law firms and public institutions, e.g.:
  - Arbitration support for price adjustments under long-term gas supply and storage contracts, as well as damage claims following the 2011 German nuclear moratorium
  - Analysis of regulatory risks and opportunities associated with investments in offshore wind parks, including an in-depth examination of regulatory changes and their economic implications for potential investors.
  - Assessments of German electricity market regarding renewable energy expansion targets and subsidies, current market structure and recently discussed policy changes.
- · Economist with a master's degree from the University of Maastricht

### Selected NERA experience with green PPAs



- Advice to a bidder in the context in the Dutch "zero subsidy" offshore wind auction covering
  - Experience with green PPAs in different countries
  - Impact of PPAs on bankability and likely financing cost
  - Overall investor appetite for co-investments under different PPA structures



- Advice to an off-taker of various green energy PPA contracts in the Irish electricity market covering:
  - Analysis and modelling of correlation between wind farm output and power prices today and under increasing penetration of wind going forward
  - Evaluation of the commercial viability of different contract types
  - Pricing of different contract specifications e.g. reference prices, different floor specs, etc



- Advice to an Asian national power company on options for green energy tariffs including
  - Review of international experience with PPAs, mandatory and voluntary REC schemes
  - Analysis of the PPA market and implications of local implementation barriers



- Expert witness on behalf of a wind farm owner in litigation over an out-of-market PPA and attempted early termination, including
  - Benchmarking to price and non-price terms of long-term PPAs currently being executed in the market
  - Estimation of short-term spot market sales revenues using generator LMP for energy, RTO capacity and state-level green certificate revenues
  - Testimony on breach-of-contract damages and reasonableness of PPA interpretation

## Want to know more? - NERA experts have published widely on the topic Contact us if you want to receive our upcoming publication on green PPAs



https://www.nera.com/content/dam/nera/publications/2017/PUB\_Offshore\_EMI\_German\_A4\_0417.pdf



https://www.nomosshop.de/Spieth-Lutz-Bachmann-Offshore-Windenergierecht/productvie w.aspx?product=28510





https://www.nera.com/content/dam /nera/publications/2016/PUB\_Offsh ore\_Wind\_A4\_0916.pdf



**Economic Risk Assessment for Offshore** 

Wind Investments in Germany - An initial

Assessment





## Thank you for your attention!

#### **Dominik Huebler**

Associate Director NERA—Berlin +49 30 700 1506 20 Dominik.Huebler@nera.com

#### **Georg Arndt**

Consultant NERA—Berlin +49 30 700 1506 21 Georg.Arndt@nera.com

> © Copyright 2019 NERA Economic Consulting GmbH

All rights reserved.

Insight in Economics™