Understanding the Role of Incumbants and Challengers in Energy Transition Processes –

Insights from a Socio-technical & Multi-Level Perspective

HEEN Workshop: "End of Energy Giants, Rise of New Actors?" 1st July 2016 Matthias Reeg, German Aerospace Center (DLR) - Systems Analysis & Technology **Assessment**

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Knowledge for Tomorrow

ENERGY-TRANS 2011-2016: A Socio-technical Perspective on Energy Research

Objective und epistemological interest:

- Investigation of the German energy system
- Investigation of the various *interfaces between technological* and social factors which influence the transformation process towards new energy infrastructures considerably
- Research which analyses the German energy system in its European and international context

Intended research results:

- Development of strategies to shape the transformation process in an *efficient and socially compatible* way
- Generation of "Knowledge for Action"







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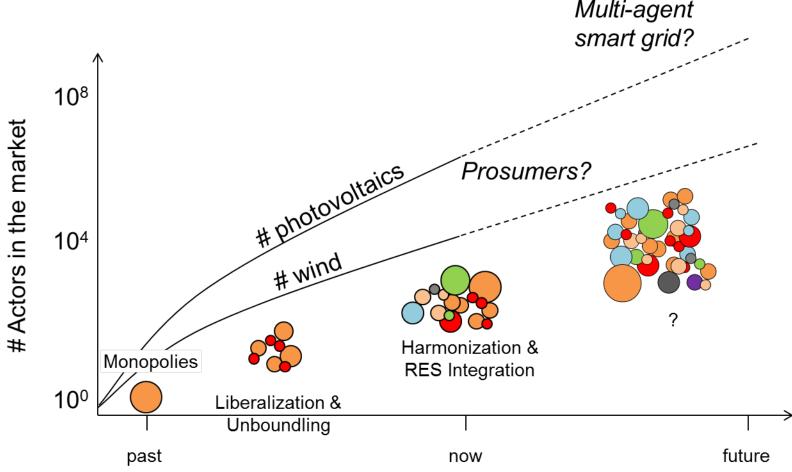


Challenges Associated with the Transformation

- Volatility → grid stability and security of supply has to be ensured in a system with a highly variable feed-in (Wind and PV)
- Innovation strategies (social + technological) including adequate framework conditions and incentive schemes
- New value-added chains and business models are required
- Strong increase in the number of actors involved (e.g., PV-Battery Systems, demand side management, e-mobility). New forms of innovation and risk governance needed
- Traditional user and consumer behavior will be challenged (e.g. new energy prosumers)
- Complex systemic interrelations between technical developments, diffusion of technical and social innovations, economic performance, social acceptance, and legal & ethical acceptability
- Major problems of acceptance and conflicts related to new infrastructures slow down the transformation process
- → Interdisciplinary perspectives, interdisciplinary culture, transdisciplinary projects



Challenges for Modelling Energy Markets



→ We have to deal with much more, heterogeneous actors that differ partially strongly in motivation, goals and expectations



Sustainable Development requires strategic knowledge of different kinds¹⁾ **Role of Actors**

- **System Knowledge:**
 - systemic interrelations,
 - causal links,
 - functionalities

classical task of positive or descriptive science

- 2) Orientating Knowledge:
 - Goals of Transformation,
 - Assessment Criteria,
 - Picture of the Future, Scenarios

Classical task of normative science (Ethics) and future studies (Prospection)

- 3) Knowledge for Action:
 - Measures
 - Consequences
 - Incentives
 - Not-intended side-effects

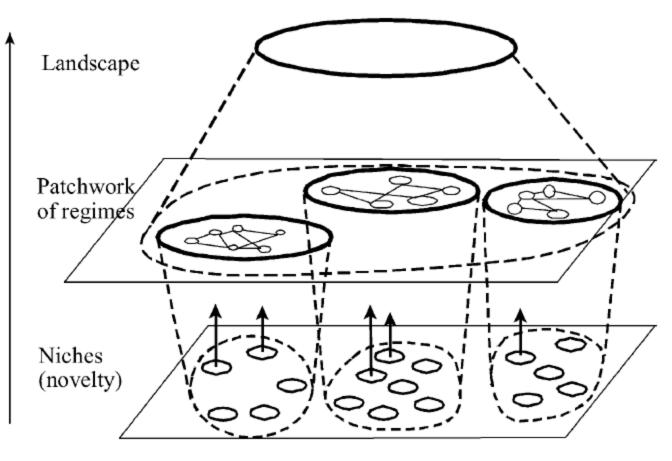
Classical task of decision and behavioral science, psychology, sociology, economics...

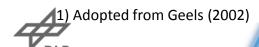
→ Strategic Knowledge for Sustainability combines all three kinds of knowledge



The Multi-Level Perspective of Technological Change¹⁾

Increasing structuration of activities in local practices

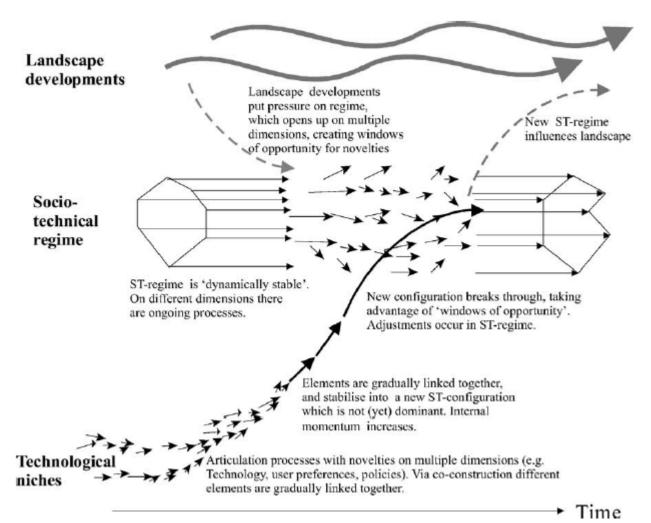




Theoretical Framework¹⁾

- Multi-Level Perspective
 - Framework to analyze socio-technical transitions
 - Three analytical levels referring to socio-technical configurations
- 1. Niche-innovations
 - New configurations that deviate substantially from existing socio-technical regimes (radical innovations)
 - Uncertainty, unstable rules and small support networks
- 2. Socio-technical regimes
 - Stabilized rules and practices that guide activities of incumbent actors
 - Incremental innovations along established trajectories
- 3. Socio-technical landscape
 - Slow-changing societal trends (demographics, macro-economic developments, ideologies...)
 - Transitions through interactions between processes at three levels

A Dynamic Multi-Level Perspective on System Innovations¹⁾



1) Adopted from Geels (2004)

Typology of ideal type transition pathways¹⁾

- 1. Technological substitution pathway
 - Market competition and power struggles between old and new firms
 - New firms and technologies replace incumbent firms and technologies
- 2. Transformation pathway
 - Moderate landscape pressure: Regime reacts
 - New regime grows out of old regime through cumulative adjustments
- 3. Reconfiguration pathway
 - Niche innovations adopted in the regime to solve local problems
 - Then adjustments in the basic architecture of the regime
- 4. De-alignment and Re-alignment
 - Sudden landscape change leads to erosion of regime
 - Competition between multiple niche-innovations

Political Goals of different Transition Pathways¹⁾

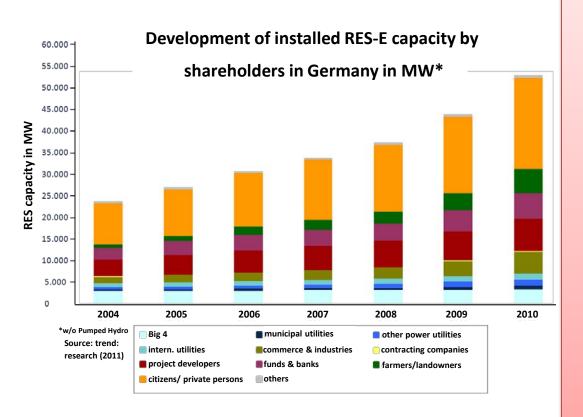
Germany:

- In 2015: > 30% of electricity from RES in the power system
- Nuclear phase-out until 2022
- CCS and fracking do not play any role in transition plans (so far)
- RES-E goals of 35% by 2020, 40-45 % in 2025, 55-60 % in 2035 and 80% by 2050
- → mainly technological substitution pathway so far, but also some elements of de- & realignment pathway as well as reconfiguration pathway

<u>UK</u>:

- In 2015: > 15% of electricity from RES
- Plans to construct new nuclear reactors (e.g. Hinkley Point C)
- CCS play important role in transition plans
- Plans to become a leader of the shale gas revolution (in Europe)
- 80% GHG emission reduction by 2050, 34 % reduction by 2020
- RES-E goals of 20% by 2020, but no specific post-2020 RES-E targets
- → Mix of two pathways: Technological substitution pathway & Transformation pathway

RES-E Actors Constellation in Germany



Approx. 80 % of RES-capacity is owned by priv. Pers., farmers, PDs. & SME

These actor-types <u>ARE USUALLY NOT</u>

<u>ABLE</u> to apply adequate risk

diversification measures for DM:

- No power market background/experience
- Single technology investments
- no portfolio of mixed resourcess
- → leads to high risk premiums for costs of capital for VRE
- → will increase support costs
- → although RoE expectations are relatively low for these actor-types

Promising avenues for further research:

- → Which market risks (price & volume) should (really) be transferred to actors
- → Designing adequate policy instruments to cope with high uncertainties



Pros and Cons of the framework¹⁾

Pros:

- Offers interdisciplinary and integrating approach: draws on works of science and technology studies, institutionalism, evolutionary economics
- Historical dynamics of transitions but also lock-ins can be analyzed
- Can be used as basis for developing socio-technical scenarios²⁾ & Agent-based models³⁾

Cons:

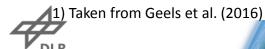
- System boundary unclear
- Focus on co-evolutionary processes → actors strategies and conflicts at branching points underestimated! ^{4),5)}

- 1) Taken from Wassermann (2015)
- 2) Schweizer & Kriegler (2012), Weimer-Jehle et. al (2014)
- 3) Wooldridge, (2002), Arthur (2005), Reeg et. al (2013)
- 4) DiMaggio (1991), Scott (1995), Fligstein & McAdam (2011)
- 5) Wassermann, Reeg, Nienhaus (2015), Wassermann, Gawel, Reeg (in preparation)



Power Struggles & Branching Points since 1998 (I)

- 1998-2009: Parallel expansion of regime and niches
 - market liberalization & introduction of EEG in 2000 combined with agreed phase-out of nuclear
 - By coalition of Social Democrats & Green Party, but against votes of Christ Democrats & Liberals
- 2009: Change of governing coalition to Christ Democrats & Liberals
 - Energy concept 2010 passes parliament with votes of all parties (except Socialists) including delay of nuclear phase up to 2030
 - After Fukushima Crisis 2011: acceleration of nuclear phase-out until 2022
 - → ongoing law suite of nuclear power plant share-holders because of sudden shut-down decision
- Germany 2009-2013¹⁾: The battle of the systems over transition pathways begins...
 - 'Social widening' RES-E niches, more new entrants, Onshore Wind continued to expand
 - Government tried to stimulate offshore wind (to provide entry point for big utilities), but deployment remained slow,
 - PV Boom in Germany: installation of > 30 GW of mid-day peaking solar capacities, initially fast growth, stagnation and remained flat since 2013
 - Problems for German PV industry
 - Government aims to contain/suppress RES-E growth by:
 - 2009 and 2012 EEG adjustments
 - Market integration policies, e.g. 'direct marketing'
 - System integration efforts (storage, demand management...)



Power Struggles & Branching Points since 1998 (II)

- Since 2009: New (global) energy economic framework conditions evolve
 - Energy demand reduction after financial & economic crisis
 - Shale gas & oil revolution in U.S
 - Fossil fuel & CO2 price reduction
 - → Tremendous drop in wholesale power prices cause serious profitability problems of conventional (peak-load) power plants
- 2012-2015¹⁾: Struggle over new power market design
 - New coalition formation: market liberals & RES scene against introduction of capacity markets
 - Conventional incumbents industry in liberalized markets in favor of CMs.
 - → Result of Green & White Book process: no introduction of new CM, "only" strategic reserve
- 2015 & beyond: Post Paris Agreements Phase?:
 - Continuous divest-movement or global shale gas & oil establishment? ...



The Struggle over the RES-E Market Integration Regime

- "Central" Integration
 - via wholesale power markets
 - competitive setting of remuneration level (tenders and fixed premiums)
 - Increase of market risks (price & volume)
 - lot of energy economic know-how needed
 - → Fits better to central structure of most incumbent actors
- "Decentral" Integration
 - e.g. via Load Serving Entities
 - e.g. local direct marketing via PV-Rooftop-Renting business models
 - administrative setting of remuneration level (FiT, variable premiums)
 - acceptable market risks also for small & remote market actors
 - → Fits better to decentral structure of many challenger actors
 - → With the EEG 2016 amendment the risk of pushing progressive & innovative concepts of challengers out of the system seems quiet high!



Some lately Press Releases & Some Conclusions



ZfK (2016-03), S. 18

- → Refinement of transition pathways needed
- → New entrants can be broader than new firms (as in neo-Schumpeterian approach)

»Jagdsaison« im Herbst strategische Preise gezahlt wurden: Preise, die unter der Wirtschaftlichkeit liegen. Damit sollten Marktanteile gewonnen werden

- → Incumbent actors not completely locked-in, they can diversify into niche-innovations
- → actors struggle over interpretive dominance on policy development as ongoing process

Struggle of Actors to be continued...

...Thank you very much for your attention!

...Questions?

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